



United Nations

Nations Unies

**OFFICE OF INTERNAL OVERSIGHT SERVICES  
INVESTIGATIONS DIVISION**

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*This Report is protected by paragraph 18 of  
ST/SGB/273 of 7 September 1994*

**INVESTIGATION OF ALLEGATIONS OF SEXUAL  
EXPLOITATION AND ASSAULT AGAINST**

**REDACTED REPORT**

**ID Case No. 0102-06**

**7 JUNE 2007**

**STRICTLY CONFIDENTIAL**

This Investigation Report of the Investigations Division of the United Nations Office of Internal Oversight Services is provided upon your request pursuant to paragraph 1(c) of General Assembly resolution A/RES/59/272. The report has been redacted in part pursuant to paragraph 2 of this resolution to protect confidentiality and sensitive information. OIOS's transmission of this Report does not constitute its publication. OIOS does not bear any responsibility for any further dissemination of the Report.

CONFIDENTIAL

United Nations  
INTEROFFICE MEMORANDUM



Nations Unies  
MEMORANDUM INTERIEUR

TO: [REDACTED]  
A: [REDACTED]

DATE: [REDACTED]

THROUGH:  
S/C DE:

FROM: [REDACTED]  
DE: [REDACTED]

SUBJECT: **Investigation of allegations of sexual exploitation and assault against** [REDACTED]  
OBJET: [REDACTED]

1. On [REDACTED] the Investigations Division of the Office of Internal Oversight Services (ID/OIOS) received an initial allegation that [REDACTED] a [REDACTED] in the [REDACTED] had sexually exploited and assaulted [REDACTED]

2. ID/OIOS was told that a [REDACTED] national (hereafter referred to as [REDACTED]) and resident of [REDACTED] was involved in a sexual relationship with [REDACTED]. Moreover, it was alleged that on [REDACTED] was assaulted by [REDACTED] as a result of which [REDACTED] received [REDACTED] injuries and was [REDACTED] for [REDACTED]. The assault allegation was initially investigated by [REDACTED] and subsequently referred to [REDACTED] for further investigation. The matter was then referred to ID/OIOS in compliance with General Assembly Resolution 59/287, which assigns ID/OIOS sole responsibility for the investigation of serious misconduct, including sexual exploitation and abuse.

3. On [REDACTED], ID/OIOS received a further allegation that a [REDACTED] (hereafter referred to as [REDACTED], living in [REDACTED] was [REDACTED] as a result of a relationship with [REDACTED] claimed [REDACTED] had not honored [REDACTED] promises to [REDACTED] support [REDACTED] it consequently, [REDACTED] brought the allegation to the attention of [REDACTED] after the [REDACTED] at [REDACTED] had failed to resolve the matter informally.

4. The ID/OIOS investigation of these allegations included, but was not limited to, the interview of [REDACTED] witnesses, including [REDACTED] and [REDACTED]. ID/OIOS also reviewed and analyzed [REDACTED] investigation file and other relevant documents.

5. ID/OIOS has concluded its investigation, which found:

- a. that [REDACTED] arrived in [REDACTED] and was [REDACTED] a short distance from the [REDACTED]. In late [REDACTED] [REDACTED] met at the nearby [REDACTED] and they commenced a consensual sexual relationship;
- b. on [REDACTED] and [REDACTED] became involved in an altercation over [REDACTED]'s wish to end their relationship. [REDACTED] struck [REDACTED] to the [REDACTED] with [REDACTED], as a result of which [REDACTED] received an injury to [REDACTED] and was conveyed to a nearby [REDACTED];
- c. that as a result of the assault, [REDACTED] was disciplined by [REDACTED] and [REDACTED]. However, the punishment of [REDACTED] and [REDACTED] apparently had little deterrent effect on [REDACTED] who soon after [REDACTED] to [REDACTED] entered into another consensual sexual relationship with [REDACTED]. During the course of this relationship, [REDACTED] allegedly boasted of having escaped punishment for having beaten [REDACTED];
- d. that [REDACTED] would visit [REDACTED] at [REDACTED] - at [REDACTED] - where they would have sexual relations. ID/OIOS established that [REDACTED] spent a considerable amount of time with [REDACTED] and would stay at [REDACTED] returning to [REDACTED] in the [REDACTED] of the following [REDACTED];
- e. that in [REDACTED] became [REDACTED] and attributed [REDACTED] to [REDACTED] [REDACTED] denied [REDACTED] however, upon being informed of the [REDACTED] and [REDACTED]'s request for [REDACTED] to [REDACTED] [REDACTED] gave [REDACTED] at least [REDACTED], but stated that [REDACTED] did so because [REDACTED] was [REDACTED] and not as an acknowledgement of [REDACTED]. In the absence of [REDACTED] or acceptance of [REDACTED] ID/OIOS is unable to make a conclusive finding with respect to [REDACTED];
- f. that since [REDACTED] interview with ID/OIOS, it has been ascertained that [REDACTED] gave [REDACTED] and returned to [REDACTED], but ID/OIOS has been unable to contact [REDACTED] to obtain further details of [REDACTED];
6. While ID/OIOS concludes that an allegation of sexual exploitation and abuse against [REDACTED] cannot be substantiated, ID/OIOS concludes that [REDACTED] conduct is of the type "strongly discouraged" by ST/SGB/2003/13. Moreover, ID/OIOS found that [REDACTED] sexual relationships were in apparent violation of [REDACTED] standard operating procedures (SOPs). ID/OIOS established that SOPs imposing [REDACTED] rules on interaction with [REDACTED] and other issuances are promulgated by each incoming [REDACTED] and that the SOPs lapse upon [REDACTED] of the [REDACTED]. Nonetheless, ID/OIOS established that the essence of all such SOPs - the relevant provisions thereof - is to minimize the incidence of sexual exploitation and abuse being committed by [REDACTED].

7. The evidence adduced in this and other cases, namely ID Cases [REDACTED] reinforced the general allegation that some [REDACTED] frequently disobeyed the sexual exploitation and abuse-related provisions of the SOPs promulgated by their [REDACTED]. ID/OIOS considers that this is a [REDACTED] issue best addressed by the [REDACTED].

8. ID/OIOS concludes that adherence to good order and discipline by all [REDACTED] is not encouraged when infractions of rules, codes of conduct or SOPs by the [REDACTED] attracts little punishment.

9. In view of the findings of the investigation, ID/OIOS recommends the following:

Recommendation 1: It is recommended that the [REDACTED] refer this case to the [REDACTED] so that appropriate measures are taken to ensure that all [REDACTED] adhere to their [REDACTED] rules pertaining to [REDACTED] with [REDACTED] and other issuances that are designed to minimize the incidence of sexual exploitation and a buse. [REDACTED]

Recommendation 2: It is recommended that [REDACTED] advise the [REDACTED] that the allegations of sexual exploitation and abuse against [REDACTED] are unsubstantiated. [REDACTED]

10. Your response with respect to the findings and recommendations of this investigation would be greatly appreciated by [REDACTED]. Should you have any questions or comments, please do not hesitate to contact [REDACTED]

11. ID/OIOS regrets the delay in the reporting of this case, which is the result of the matter being overtaken by cases of higher risk to the Organization.

12. Thank you and best regards.

cc: [REDACTED]